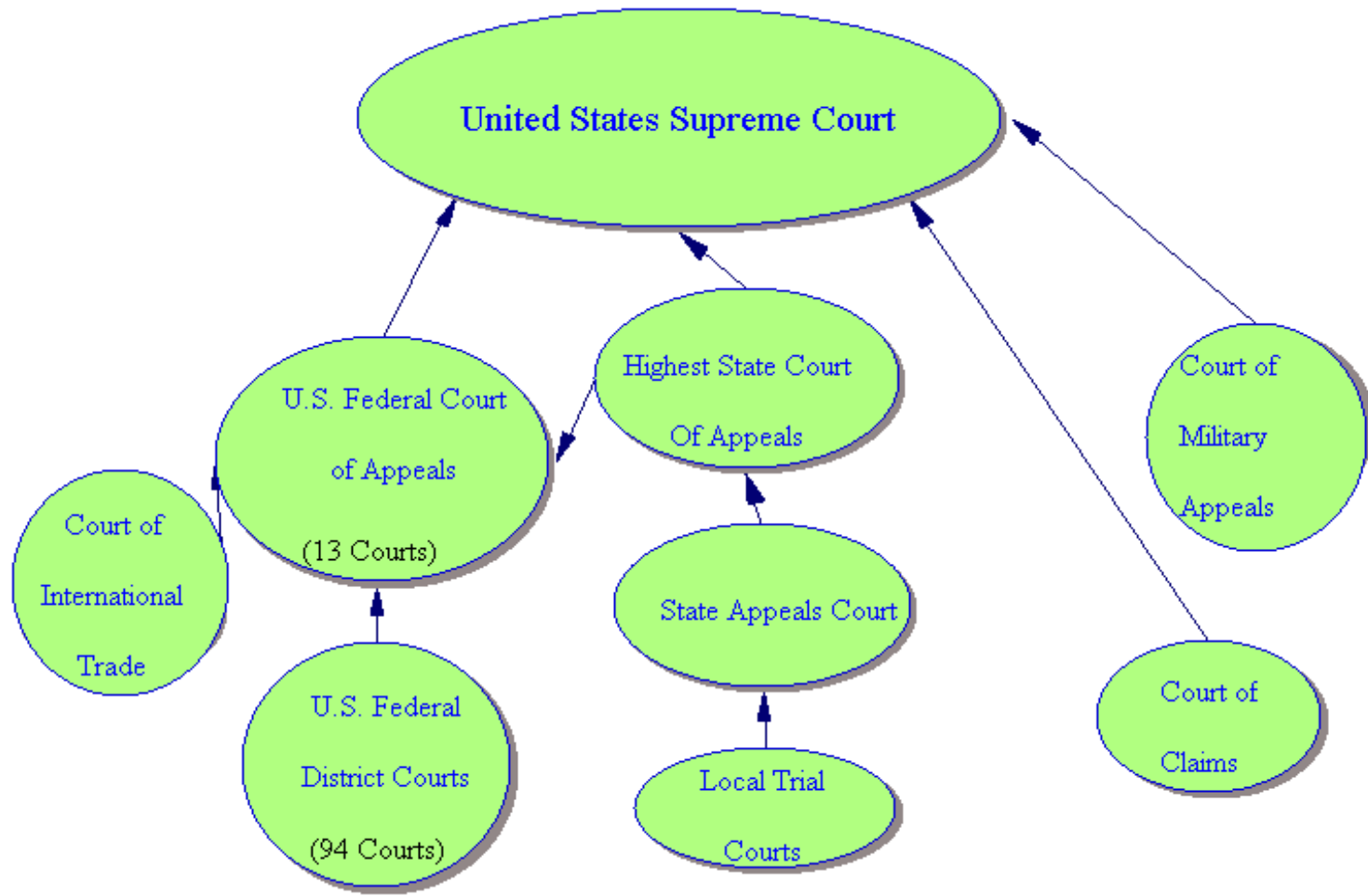


*Criminal Justice 101:
Decarcerating County Jails
Via Intercept “0”*

Ron Manderscheid, PhD
Exec Dir, NACBHDD & NARMH
Adj Prof, JHU & USC

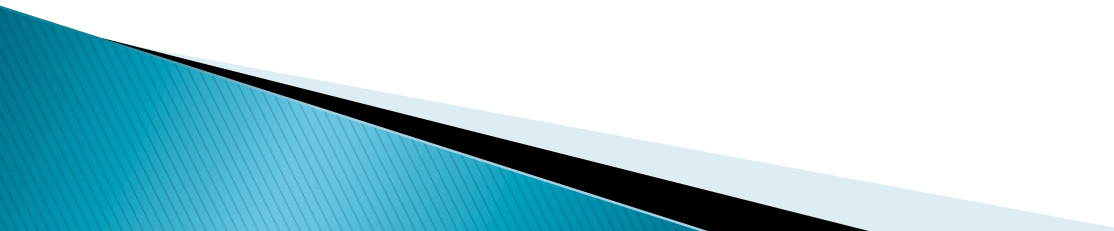
US Criminal Justice System – 1



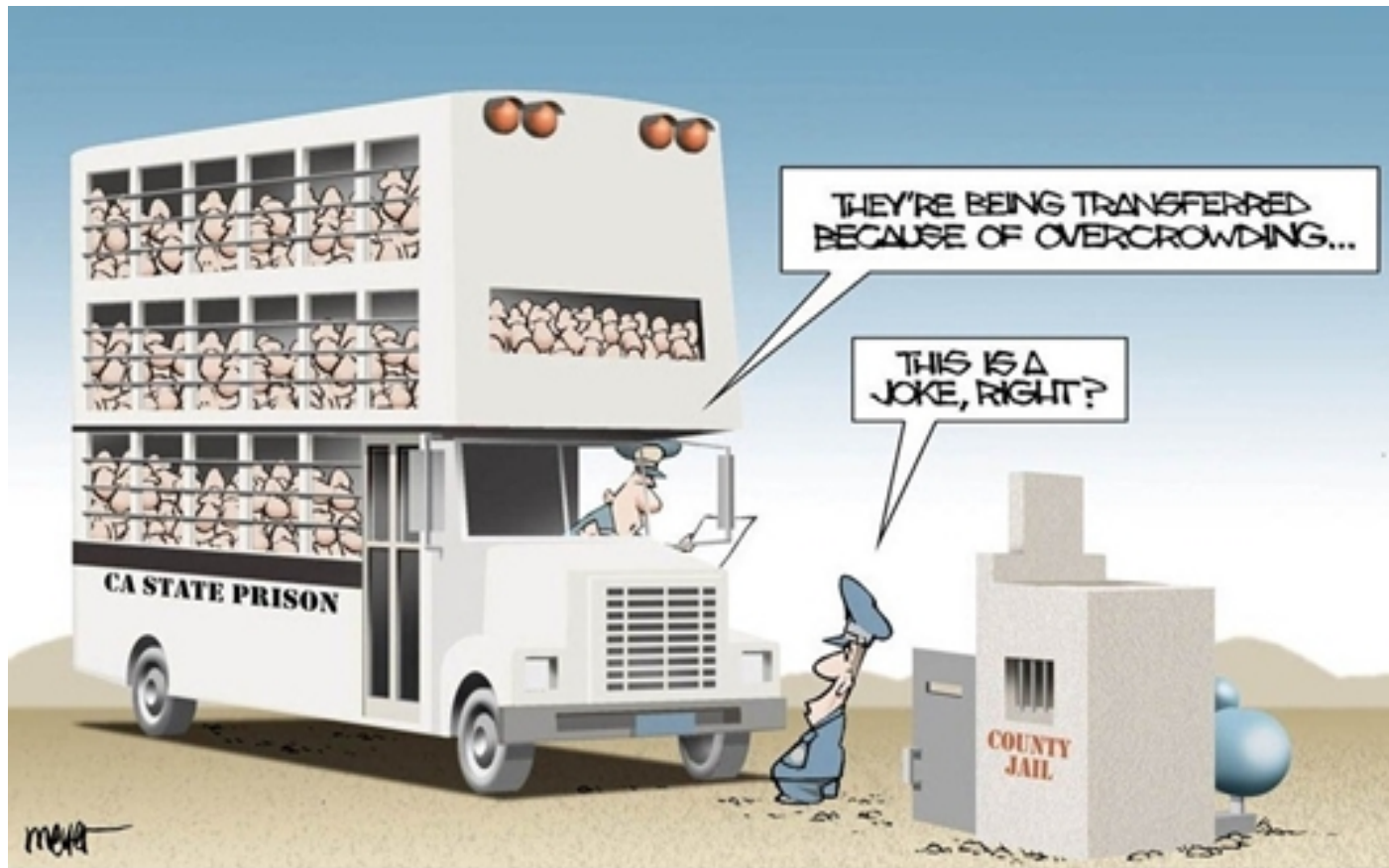
US Criminal Justice System – 2

- ▶ Recent additions to the Court System:
 - Mental Health Courts
 - Drug Courts
 - Veteran Courts

US Criminal Justice System – 3

- ▶ City and County Jails
 - ▶ City and County Juvenile Justice Facilities
 - ▶ State Prisons
 - ▶ Federal Prisons and Penitentiaries
- 

View from 2016



Incarceration in the US

USA. Adult incarceration.	Number of inmates		
	2000	2012	2013
Inmates in custody			
Total	1,938,500	2,228,400	2,217,000
Federal prisoners^a	140,100	216,900	215,000
Prisons	133,900	208,000	205,700
Federal facilities	124,500	176,500	173,800
Privately operated facilities	9,400	31,500	31,900
Community corrections centers ^b	6,100	8,900	9,300
State prisoners	1,177,200	1,267,000	1,270,800
State facilities	1,101,200	1,170,200	1,178,700
Privately operated facilities	76,100	96,800	92,100
Local jails	621,100	744,500	731,200
Incarceration rate^c	680	710	700
Adult incarceration rate ^d	920	920	910

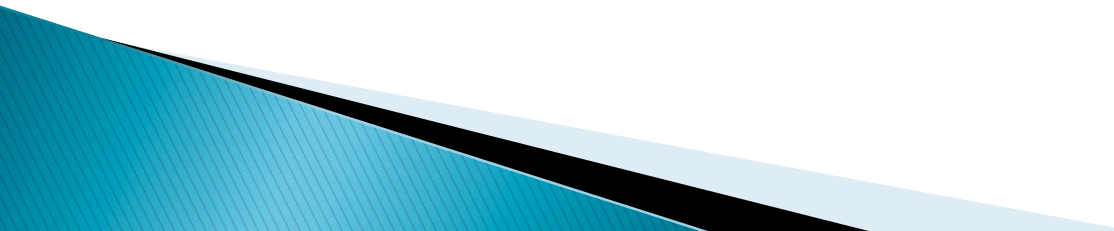
Tonight – County and City Jails

- ▶ **About 730,000 persons in these jails:**
 - 187,500 (25%) persons with a mental illness
 - 375,000 (50%) persons with a substance use disorder
 - Major co-morbidity between the two groups
- ▶ ***The two groups (562,500) actually equal the total number in state mental hospitals in 1955 just before deinstitutionalization started (559,000) .***

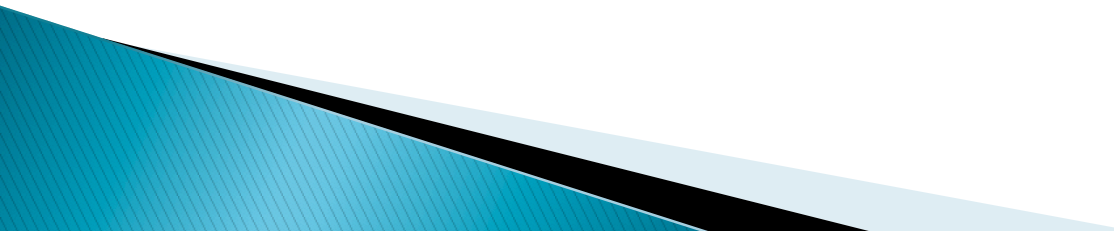
Tonight – Federal and State Prisons and Penitentiaries

- ▶ Federal: About 215,000
- ▶ State: About 1,270,800
- ▶ *Estimated rates of persons with mental illness and substance use: at least 1 in 2, or 50%, have each of these conditions, with a very high degree of comorbidity.*
- ▶ APA: “On any given day, between 2.3 and 3.9 percent of inmates in state prisons are estimated to have schizophrenia or other psychotic disorder; between 13.1 and 18.6 percent have major depression; and between 2.1 and 4.3 percent suffer from bipolar disorder.”

Tonight – Juvenile Justice Facilities

- ▶ Juvenile Justice Facilities: About 70,800 (more than 500,000 in one year)
 - ▶ NCSL: “As many as 70 percent of youth in the system are affected with a mental disorder.”
- 

Some Observations

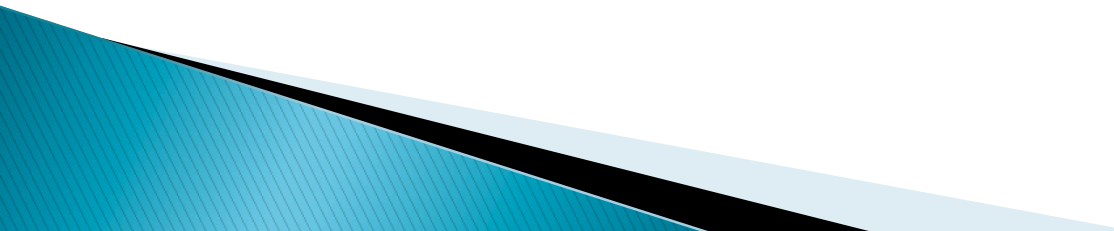
- ▶ The actual incarceration rate in the US is about 1 person in 100.
 - ▶ The actual rate of involvement in the criminal justice system, including probation and parole, is about 4 in 100.
 - ▶ US is generally thought to have the highest rates in the world!
- 

GO TO

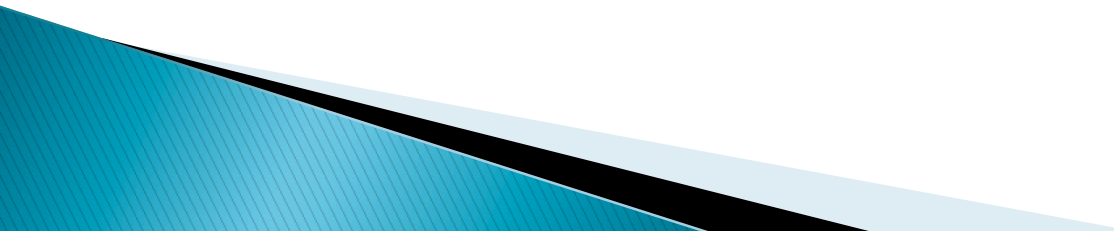


JAIL

What went wrong with mental health and substance use?

- ▶ *Deinstitutionalization* never really worked
 - ▶ *Trans-institutionalization* never really worked
 - ▶ We have *defaulted to jails* as community health care institutions
- 

Why?

- ▶ ***We never fully developed the capacity of our county behavioral healthcare authorities.***
 - ▶ Some impediments:
 - Reagan Era changes and cuts
 - Great Recession
 - Philosophical differences in behavioral healthcare
- 

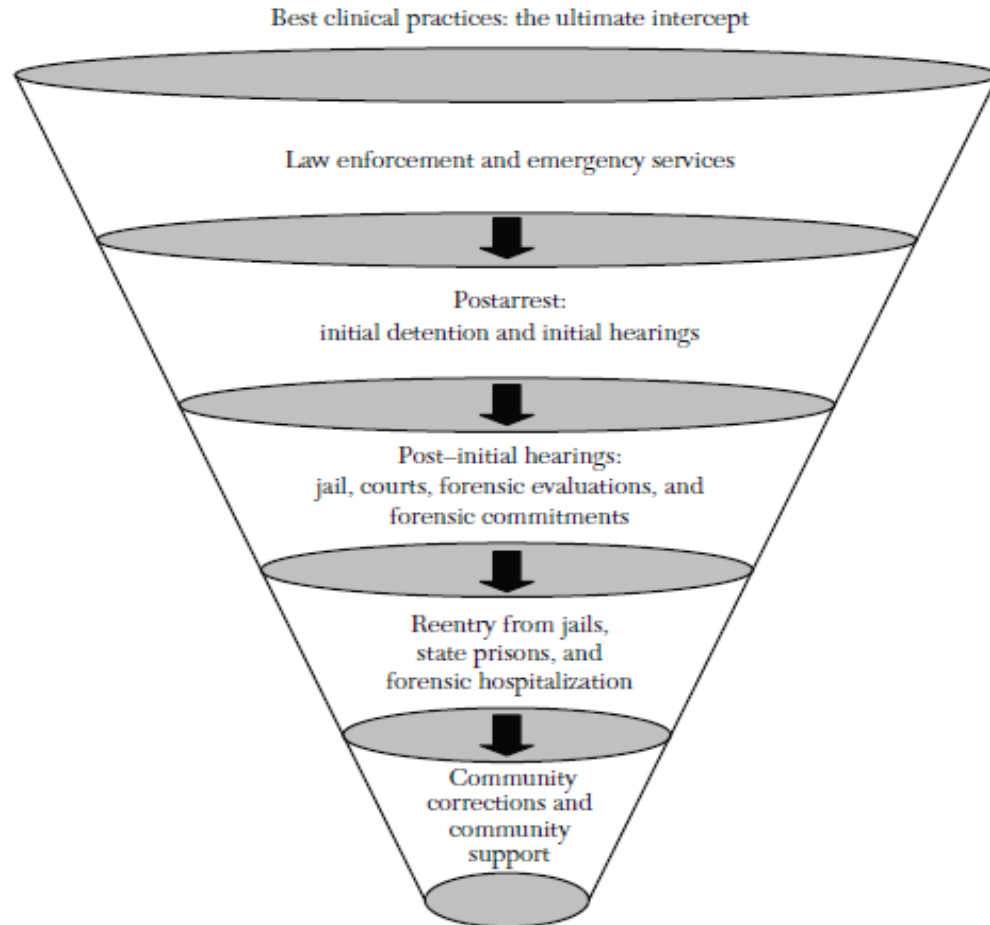
Responses Today

- ▶ **NACo/CSG Stepping Up Initiative**
 - Goal: Reduce the prevalence of mental illness and substance use in county jails.
 - Mechanism: County Board Resolution followed by county convening across systems, then development and implementation of a strategic plan.
- ▶ **NACBHDD Decarceration Initiative**
 - Goal: Increase the capacity of county behavioral healthcare systems to intercept people before they fall into the jails and to provide continuous care.
 - Mechanism: Individual and group TA; webinars; some convening; a new pilot.


Sequential Intercept Model

Figure 1

The Sequential Intercept Model viewed as a series of filters



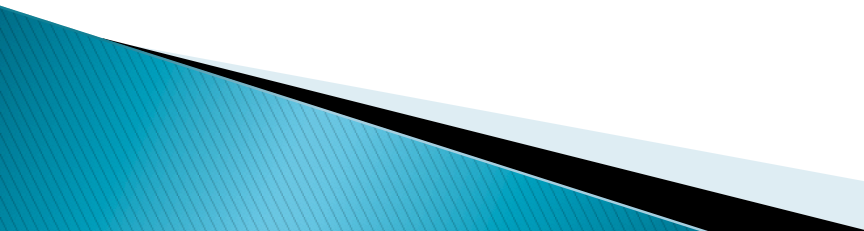
NACBHDD Response

- ▶ *New NACBHDD initiative to improve the capacity and functioning of county behavioral health authorities to intercept persons at each level.*
 - ▶ *We are particularly interest in addressing Intercept “0”.*
- 

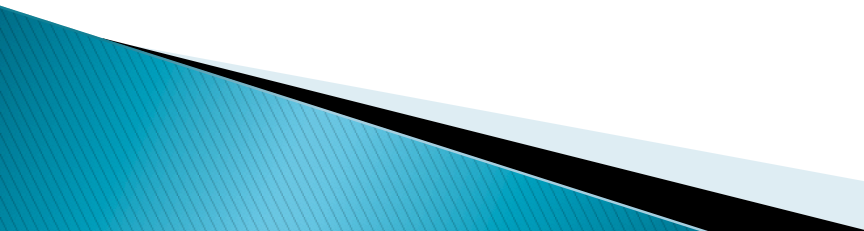
Key Principle Underlying Initiative

- ▶ *If we want to keep persons with mental illness and substance use conditions out of jail, then we need to provide essential behavioral health and health services to these populations (the best intercept—Intercept “0”), with appropriate positive health determinant services.*

Steps in the NACBHDD Initiative

- ▶ Identify Key Issues through Focus Groups
 - ▶ Provide Individual and Group Consults, Webinars, etc.
 - ▶ Build a Library of County Best Practices
 - ▶ Initiate a County Pilot, Now Underway
- 

Some Considerations

- ▶ *Counties differ!*
 - ▶ Rural – Intermediate Size – Urban
 - ▶ and
 - ▶ Operate – Contract for Behavioral Health Services
 - ▶ and
 - ▶ Funding Sources (Medicaid, State General Revenue, County Tax Assessments, etc.)
- 

Some Foci – 1

▶ *Crisis Response Systems*

- Peer-operated warm lines
- Hot lines
- Awareness and Action Training; Crisis Intervention Training (CIT)
- Restoration Center; Sobering Center
- Supports, including short-term Housing
- Long-term community care

▶ *Care Coordination and Case Management*

▶ *Building Key Partnerships*

- Long-term Housing, Work, Social Support—the health determinants.

Some Foci – 2

- ▶ **Information Technology**
 - Links between behavioral health and jails
 - Capacity to track case management services
 - Capacity to link health and social services

▶ Q and A and Discussion

Contact Information

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 - ▶ The Only Voice of County and Local Authorities in the Nation's Capital!
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